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(Original Signature of Member)

118TH CONGRESS
2D SESSION

H. R. _____

To direct the Secretary of Health and Human Services to conduct a demonstration project to test the impact of a guaranteed monthly income on the health of individuals enrolled for medical assistance under the Medicaid program.

IN THE HOUSE OF REPRESENTATIVES

Mr. SCHIFF introduced the following bill; which was referred to the Committee
on _____

A BILL

To direct the Secretary of Health and Human Services to conduct a demonstration project to test the impact of a guaranteed monthly income on the health of individuals enrolled for medical assistance under the Medicaid program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Guaranteed Additional
5 Income for Families in Need Act of 2024” or the “GAIN
6 Act of 2024”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Medical research in recent decades has dem-
4 onstrated the significant impact of income volatility
5 on individuals' health.

6 (2) Research has found that income volatility
7 can lead to increased incidence of cardiovascular dis-
8 ease, depression and anxiety, and cognitive decline.

9 (3) From February 2019 to January 2021, the
10 city of Stockton, California implemented a universal
11 basic income pilot program. Participants reported
12 improved physical, mental, and emotional health as
13 a result of increased financial assistance, according
14 to the final program evaluation published in the
15 Journal of Urban Health.

16 **SEC. 3. GUARANTEED MONTHLY INCOME DEMONSTRATION**
17 **PROJECT.**

18 (a) IN GENERAL.—Not later than 1 year after the
19 date of enactment of this Act, the Secretary of Health and
20 Human Services (in this section referred to as the “Sec-
21 retary”) shall conduct a 5-year demonstration project (in
22 this section referred to as the “Project”) under which a
23 participating eligible entity shall provide a guaranteed
24 monthly income to individuals enrolled for medical assist-
25 ance under the Medicaid program under title XIX of the
26 Social Security Act (42 U.S.C. 1396 et seq.), and measure

1 the impact of such guaranteed monthly income on the
2 health of such participants.

3 (b) APPLICATION.—An eligible entity seeking to par-
4 ticipate in the Project under this section shall submit to
5 the Secretary an application at such time, in such manner,
6 and containing such information as the Secretary may re-
7 quire, including information with respect to the manner
8 in which such entity will distribute the guaranteed month-
9 ly income.

10 (c) PROJECT DESIGN.—

11 (1) IN GENERAL.—The Secretary shall award
12 not less than 10 grants to eligible entities on a com-
13 petitive basis to provide participants in the Project
14 with a guaranteed monthly income.

15 (2) OPTION TO TARGET SUBPOPULATION.—An
16 eligible entity participating in the Project may
17 choose to focus on a particular subpopulation of in-
18 dividuals enrolled for medical assistance under title
19 XIX of the Social Security Act.

20 (3) GUARANTEED MONTHLY INCOME.—

21 (A) PARTICIPANT REQUIREMENTS.—To
22 participate in the Project, a participant shall be
23 enrolled for medical assistance under title XIX
24 at the time such participant is selected for par-
25 ticipation.

1 (B) DISTRIBUTION OF MONTHLY IN-
2 COME.—

3 (i) IN GENERAL.—Each participant
4 shall receive a monthly payment, in an
5 amount of not less than \$500, as deter-
6 mined by the eligible entity through which
7 such participant is enrolled for participa-
8 tion in the Project.

9 (ii) METHOD OF DISTRIBUTION.—
10 Monthly payments made under the Project
11 shall be made by direct deposit or paper
12 check.

13 (iii) NO TAX LIABILITY.—Any pay-
14 ments made to a participant under clause
15 (i) shall not be considered income for pur-
16 poses of the Internal Revenue Code of
17 1986.

18 (iv) NO CONDITIONS ON USE OF PAY-
19 MENTS.—An eligible entity may not put
20 any conditions on how participants spend
21 the monthly payments made under the
22 Project, and the manner in which a partic-
23 ipant spends such payments shall not im-
24 pact the eligibility of such participant to
25 participate in the Project.

1 (4) LIMITATION ON USE OF FUNDS.—Not more
2 than 20 percent of the total funds awarded to an eli-
3 gible entity under this section may used for adminis-
4 trative costs incurred by such eligible entity in im-
5 plementing the Project, or for outreach and edu-
6 cation efforts made by such entity with respect to
7 such Project.

8 (d) ELIGIBLE ENTITY.—For purposes of this sub-
9 section, an eligible entity means one of the following enti-
10 ties:

11 (1) Any of the following units of local govern-
12 ment:

13 (A) A county.

14 (B) A borough.

15 (C) A municipality.

16 (D) A city.

17 (E) A town.

18 (F) A township.

19 (G) A parish.

20 (H) A local public authority, including any
21 public housing agency (as defined in section
22 3(b) of the United States Housing Act of 1937
23 (42 U.S.C. 1437(b)).

24 (I) A special district.

25 (J) A school district.

1 (K) An intrastate district.

2 (L) A council of governments, without re-
3 gard to whether such council is incorporated as
4 a nonprofit corporation under State law.

5 (M) Any other agency or instrumentality
6 of a multi-State, regional, or intra-State or
7 local government.

8 (2) An Indian Tribe or Tribal organization (as
9 such terms are defined in section 4 of the Indian
10 Self-Determination and Education Assistance Act).

11 (3) A nonprofit organization.

12 (e) SURVEYS.—

13 (1) BASELINE SURVEY.—Prior to the first dis-
14 tribution of guaranteed monthly income payment
15 under the Project, each eligible entity shall conduct
16 a baseline survey of the participants receiving such
17 income from such entity that includes—

18 (A) the demographic data of each partici-
19 pant, including the age, race, ethnicity, employ-
20 ment status, marital status, income (including
21 individual income and total household income)
22 and number of dependents with respect to such
23 participant; and

24 (B) the financial circumstances of each
25 participant and the impact of those cir-

1 cumstances on such participant's mental health
2 and physical health.

3 (2) ONGOING SURVEY.—Not less than 3 times
4 during each calendar year in which an entity is par-
5 ticipating in the project under this subsection, each
6 such entity shall survey each participant receiving
7 monthly payments from such entity to determine—

8 (A) how the monthly payments are spent,
9 including groceries, rent, utility bills, or other
10 expenses; and

11 (B) the impact, if any, on—

12 (i) the employment status of each par-
13 ticipant;

14 (ii) the mental health and physical
15 health of each participant;

16 (iii) the mental health and physical
17 health of the members of each partici-
18 pant's household; and

19 (iv) the status of each participant's fi-
20 nancial circumstances, including any im-
21 pact to such participant's credit score, abil-
22 ity to grow savings, or ability to make fi-
23 nancial investments.

24 (3) GUIDANCE.—Prior to the first distribution
25 of guaranteed monthly income payment under the

1 Project, the Secretary shall issue guidance to each
2 eligible entity participating in the Project on con-
3 ducting the surveys required under this subsection.
4 Such guidance shall include recommendations for
5 how to determine the financial circumstances, men-
6 tal health, and physical health of a participant for
7 purposes of such surveys.

8 (f) REPORTS.—

9 (1) REPORTS TO SECRETARY.—Not later than
10 1 year after the date on which the first guaranteed
11 monthly income funds are distributed in accordance
12 with subsection (c)(3)(B), and annually thereafter,
13 each eligible entity shall submit to the Secretary a
14 report on the Project, including the information col-
15 lected from the surveys described in subsection (e).

16 (2) REPORTS TO CONGRESS.—Not later than 2
17 years after the first report is submitted under para-
18 graph (1), and every 2 years thereafter, the Sec-
19 retary shall submit to Congress a report on the
20 Project, including a year-over-year analysis of the
21 survey data submitted to the Secretary under para-
22 graph (1), and any recommendations with respect to
23 potential legislative action.